

OFFICE OF THE SECRETARY OF STATE

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ARCHIVES DIVISION

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NOTICE OF PROPOSED RULEMAKING
INCLUDING STATEMENT OF NEED & FISCAL IMPACT

CHAPTER 170
OREGON STATE TREASURY

FILED

05/28/2024 3:52 PM
ARCHIVES DIVISION
SECRETARY OF STATE

FILING CAPTION: Expands state agencies ability to suballocate private activity bond volume cap

LAST DAY AND TIME TO OFFER COMMENT TO AGENCY: 06/21/2024 5:00 PM

The Agency requests public comment on whether other options should be considered for achieving the rule's substantive goals while reducing negative economic impact of the rule on business.

A public rulemaking hearing may be requested in writing by 10 or more people, or by a group with 10 or more members, within 21 days following the publication of the Notice of Proposed Rulemaking in the Oregon Bulletin or 28 days from the date the Notice was sent to people on the agency mailing list, whichever is later. If sufficient hearing requests are received, the notice of the date and time of the rulemaking hearing must be published in the Oregon Bulletin at least 14 days before the hearing.

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NEED FOR THE RULE(S)

The proposed rule was included in a prior notice filed on April 25, 2024. This notice is being published to allow additional time to provide written comments to the State Treasurer. The amendment to OAR 170-071-0005 is needed to implement the changes mandated by SB 225. These changes expanded the ability of state agencies to suballocate private activity bond volume cap allocated to the agencies by the Private Activity Bond Committee.

DOCUMENTS RELIED UPON, AND WHERE THEY ARE AVAILABLE

<https://olis.oregonlegislature.gov/liz/2023R1/Downloads/MeasureDocument/SB225/Enrolled>

STATEMENT IDENTIFYING HOW ADOPTION OF RULE(S) WILL AFFECT RACIAL EQUITY IN THIS STATE

Oregon State Treasury does not collect data about race or ethnicity for PAB Allocation Requests and does not have sufficient data needed to estimate specific effects on racial equity in Oregon, but invites public input.

FISCAL AND ECONOMIC IMPACT:

The proposed change is required due to legislative amendments during the 2023 session and are not expected to cause fiscal or economic impact to state, county, or local municipal governments.

COST OF COMPLIANCE:

(1) Identify any state agencies, units of local government, and members of the public likely to be economically affected by the rule(s). (2) Effect on Small Businesses: (a) Estimate the number and type of small businesses subject to the rule(s); (b) Describe the expected reporting, recordkeeping and administrative activities and cost required to comply with the rule(s); (c) Estimate the cost of professional services, equipment supplies, labor and increased administration required to comply with the rule(s).

(1) The proposed change is limited to requirements and reporting requirements for suballocation of private activity

bonds. No economic impact is anticipated from the amendment. When the Private Activity Bond Committee considers requests for allocation, the standards by which the requests are considered include potential economic impacts to local municipalities and small businesses.

(2)(a) The proposed changes are limited to issuers of bonds and will not impact any additional small businesses not already affected by current rules.

(b) Compliance with the proposed rule change is in line with reporting requirements of previous implementations of the rule; no additional costs for reporting, recordkeeping, and administrative activities are anticipated.

(c) Compliance with the proposed rule change will not trigger the need for any new or additional professional services, equipment, supplies, labor, or increased administration.

DESCRIBE HOW SMALL BUSINESSES WERE INVOLVED IN THE DEVELOPMENT OF THESE RULE(S):

Small businesses were not involved in the development of the rule amendment. The proposed change is limited to requirements and reporting requirements for suballocation of private activity bonds.

WAS AN ADMINISTRATIVE RULE ADVISORY COMMITTEE CONSULTED? YES

AMEND: 170-071-0005

RULE SUMMARY: Adds requirements for suballocation of current CAP

CHANGES TO RULE:

170-071-0005

Allocation of Private Activity Bond Limit ¶¶

(1) Definitions.¶¶

(a) "CAP" means the state's private activity bond volume limit.¶¶

~~(b) "OST" means the Office of the State Treasurer.¶¶~~

~~(c) "Committee" means the Private Activity Bond Committee established pursuant to ORS 286a.615.¶¶~~

~~(d) "Issuer" has that meaning given to it by ORS 286A.605.¶¶~~

(d) "OST" means the Office of the State Treasurer.¶¶

(e) "Private Activity Bonds" has the meaning given in Section 141 of the Internal Revenue Code of 1986. "OST" means the Office of the State Treasurer.¶¶

(2) Meetings of the Committee. Committee meetings will be held as necessary, and on dates determined by the Committee to be consistent with the efficient allocation of the CAP, with public notice given as required by law. Committee meetings are open to the general public and may be held in any location permitted under the public meetings law, ORS 192.610 to 192.690, where the Committee deems appropriate. The Committee reserves the right to change its meeting schedule as allowed by the Oregon Public Meetings Law.¶¶

(3) Allocation Requests. Applications for current year CAP must be submitted no earlier than 30 days prior to the year for which the allocation is requested. Requests must be received no later than 10 business days before the scheduled meeting of the Committee at which the request is to be considered. Private activity bond issuers not specifically granted CAP by the legislature must submit requests for CAP to the Committee. Issuer's who have been granted a CAP allocation by the legislature may also apply to the Committee for additional CAP. Each applicant for CAP must submit with its application a fee in the amount set forth in OAR 170-061-0015. CAP requests may be made for a specific project or for an amount to be further allocated by the requestor among a class of projects or activities that meet the allocation criteria. CAP requests and all communications must be sent to the Committee through the OST as provided in OAR 170-055-0001(4) and include:¶¶

(a) The name of the governmental bond issuer,¶¶

(b) The title of the obligation to be issued,¶¶

(c) The principal amount of the obligation,¶¶

(d) The amount of the allocation request,¶¶

(e) The date of any purchase commitment if such commitment has been made,¶¶

(f) The name and address of the original purchaser(s) of the obligation if such purchase has been made;¶¶

(g) The name, address and telephone number of the principal user(s) of the proceeds from the issue;¶¶

(h) The anticipated sale date of the issue;¶¶

- (i) The anticipated closing date of the issue;¶
 - (j) The name, address and phone number of bond counsel;¶
 - (k) The section and paragraph of the Internal Revenue Code, as identified by bond counsel, under which the bonds are deemed private activity bonds;¶
 - (l) How the project or activity for which an allocation is requested meets statutory standards;¶
 - (m) The expected number of jobs created or saved as a result of the allocation;¶
 - (n) The expected number of housing units to be constructed or renovated as a result of the allocation, (describe how the affordability requirements of the Internal Revenue Code and your local requirements, if applicable, are to be met); and¶
 - (o) Any additional material, as required by the Committee, in support of the requested allocation.¶
- (4) Suballocation. State agencies to whom current CAP allocations have been made may choose to suballocate any amount of the agency's allocation to another issuer provided that the allocation is used for the same category of project for which the initial request was made, and the suballocation complies with requirements set forth in section (9) of this rule. Report of the suballocation must be sent to the Committee through the OST as provided in OAR 170-055-0001(4) within 150 days after receiving such allocation or by December 15 of the current calendar year, whichever is earliest, and include the information required in section (3) of this rule.¶
- (5) Allocation Standards. The purpose of private activity bonding in this state is to maximize the economic benefits of such bonding to the citizens of this state. To this end, the Committee shall make allocations that are expected to further economic development, housing, education, redevelopment, public works, energy, waste management, transportation and other activities that the Committee determines will benefit the citizens of the state. The Committee, in determining whether an allocation is made to a project or class of projects or activities, will consider criteria including but not limited to the following:¶
- (a) Support projects that increase the number of family wage jobs in Oregon,¶
 - (b) Promote economic recovery in small cities heavily dependent on a single industry,¶
 - (c) Emphasize development in underdeveloped rural areas of this state,¶
 - (d) Utilize educational resources available at institutions of higher education,¶
 - (e) Support development of the state's small businesses, especially businesses owned by women and members of minority groups,¶
 - (f) Encourage use of Oregon's human and natural resources in endeavors, which harness Oregon's economic comparative advantages.¶
- (56) Decision Factors. The Committee shall consider the following factors in reaching its allocation decision:¶
- (a) The amount of CAP remaining within the Committee's allocation discretion and the total amount of unused CAP remaining at the time the request is received;¶
 - (b) The amount of allocation requested;¶
 - (c) Whether the project(s) or activities promote one of the standards listed in section (45) of this rule; and¶
 - (d) The type of bond issuer making the request.¶
- (67) Allocation Methods.¶
- (a) The Committee may grant more or less than the originally requested amount of CAP. Issuers must submit requests in the form and manner described in section (3) of this rule.¶
 - (b) At the Committee's discretion, a portion of their CAP may be reserved for the last six months of the calendar year.¶
- (78) Committee Decision Final. Issuers have the right to submit additional information, germane to their request, to the Committee at its meeting described in section (6) of this rule. Action of the Committee is final, however, if a CAP request is denied, a new application may be re-submitted through the procedures outlined in this rule.¶
- (89) Bond Closing Fee and Post-Allocation Report. Issuers to whom current CAP allocations have been made under this rule must submit to the Committee, within 150 days after receiving such allocation or by December 15 of the current calendar year, whichever is earliest, a confirmation of bond closing. The Issuer shall pay the respective fees set forth in ORS 170-061-0015 to OST. In the event an issuer fails to file written confirmation of bond closing as required by this section, the CAP allocation shall automatically lapse. Bond closing confirmations must be delivered to the Committee as provided in OAR 170-055-0001(3) and includes:¶
- (a) The name of the governmental bond issuer,¶
 - (b) The title of the obligation issued,¶
 - (c) The principal amount of the obligation issued and allocation used;¶
 - (d) The date of closing;¶
 - (e) The date of the bond allocation;¶
 - (f) The name and address of the individual submitting the bond closing confirmation; and¶
 - (g) Any additional material, which may be required by the Committee in support of the closing confirmation.¶
- (910) Lapse or Extension of Allocation. Lapse of an allocation does not preclude the issuer from applying for a subsequent allocation for the same project. Subsequent allocation requests require a subsequent application fee

as required by 170-061-0015(4). Issuers may, under compelling circumstances, request an extension of time to their initial 150-day period. Such requests must be filed with the Committee for approval or denial of the extension. Extension requests do not require subsequent application fees. All current year CAP allocations automatically lapse on December 15 of the calendar year for which the allocation is made, unless the issuer who has received the allocation files with the Committee a binding commitment to purchase and close the bond issue on or before December 31.¶

(101) Carry Forward Allocations.¶

(a) The Committee, on behalf of the state's agencies, commissions, and governmental units, may elect to carry forward all unused CAP. To receive a carry forward CAP allocation, an issuer must file a carry forward request with the Committee not later than December 15 or earlier than September 30 of the current calendar year. The Committee will require information necessary for it to determine whether such carry forward request qualifies under the Internal Revenue Code and associated regulations. The Committee, not later than January 31 of the following year, shall make carry forward allocations to eligible issuers for specified purposes. Carry forward requests must include the information required in section (3) of this rule and be submitted with the application fee set forth in OAR 170-061-0015.¶

(b) An issuer receiving a carry forward allocation must forward to the Internal Revenue Service a document indicating the carry forward election made to that issuer by the Committee, in such manner and format proscribed by the Internal Revenue Service and any relevant state or federal regulations.¶

(c) It is the responsibility of the issuers to whom carry forward CAP is granted to file Form 8328 "Carry Forward Election of Unused Private Activity Bond Volume Cap" with the Internal Revenue Service Center, Ogden, UT 84201 on or before February 15 of the year in which the carry forward is granted, in order to validate the carry forward with the federal government. A signed copy of the issuer's filing with the Internal Revenue Service must also be sent to the Committee on or before February 15 of the year in which the carry forward CAP is granted.¶

(d) Use Report. Issuers to whom carry forward CAP is granted must submit to the Committee, within 30 days of closing, a confirmation of CAP use and bond closing information including:¶

(A) The name of the governmental bond issuer;¶

(B) The title of the obligation issued;¶

(C) The principal amount of the obligation issued and allocation used;¶

(D) The date of closing;¶

~~(E)~~ The date of the carry forward bond allocation;¶

~~(F)~~ The name and address of the individual submitting the bond closing confirmation; and¶

~~(G)~~ Any additional material, which may be required by the Committee in support of the closing confirmation.¶

(e) Carry Forward Allocation Fees. The issuer shall pay the respective fees set forth in OAR 170-061-0015 to OST.¶

~~(112)~~ Annual Needs Survey. The Committee during the final quarter of each calendar year will inquire of the private activity bond issuers of the state as to their anticipated private activity bond issuance and the need for private activity bond allocation in the ensuing year. To be taken into consideration by the Committee for future allocation, issuers should provide their information to the Committee on or before December 15 of the calendar year prior to the year for which private activity bond projections are made.¶

~~(123)~~ Additional Allocation. The Committee may allocate amounts, subject to the standards set forth in subsection ~~(45)~~ of this rule, among issuers without a request for allocation from the issuer in the event additional bond limit becomes available, because of changes in federal law or otherwise, that has not been specifically allocated to an issuer by the Legislative Assembly.¶

~~(134)~~ Exceptions. The Committee, at its discretion, may waive any or all provisions of this rule.

Statutory/Other Authority: ORS 286A.005, 286A.615

Statutes/Other Implemented: ORS 286A.015, 286A.615